

Northshore Education Consortium

Financial Statements

For The Year Ended
June 30, 2017

Northshore Education Consortium
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For the Year Ended June 30, 2017

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FRITZ DEGUGLIELMO LLC
CERTIFIED PUBLIC ACCOUNTANTS
& BUSINESS ADVISORS
INDEPENDENT AUDITOR'S REPORT

To the Board of Directors of
Northshore Education Consortium
Beverly, Massachusetts

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Northshore Education Consortium (a collaborative organized under the General Laws of the Commonwealth of Massachusetts), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise Northshore Education Consortium's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Northshore Education Consortium, as of June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, Schedule of Funding Progress – Other Postemployment Healthcare Benefits and pension schedules on pages 3-6, 26-29 be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during the audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated October 16, 2017, on our consideration of Northshore Education Consortium's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Northshore Education Consortium's internal control over financial reporting and compliance.


Fritjof Dughielmo, CPA
Certified Public Accountants

Newburyport, Massachusetts
October 16, 2017

Northshore Education Consortium
Management's Discussion and Analysis
(unaudited)
June 30, 2017

Our discussion and analysis of Northshore Education Consortium's ("The Consortium") financial performance provides an overview of the Consortium's financial activities for the fiscal years ended June 30, 2017 with comparative information from June 30, 2016 and 2015. Please read it in conjunction with the financial statements that begin on page 7.

Overview of Financial Statements

This discussion and analysis is intended to serve as an introduction to the Consortium's financial statements. The Consortium's financial statements comprise three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Statements:

The government-wide financial statements report information about the Consortium as a whole using accounting methods similar to those used by private sector companies.

- The **Statement of Net Position** presents information on all of the Consortium's assets and liabilities with the difference between the two reported as net position. It is one way of measuring the Consortium's financial health or position.
- The **Statement of Activities** presents information showing how the Consortium's net position changed during the most recent fiscal year. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

Over time, increases or decreases in the Consortium's net position is an indicator of whether its financial position is improving or deteriorating. The reader will also need to consider other non-financial factors such as changes in economic conditions when evaluating the overall financial health of the Consortium.

Fund Financial Statements:

Funds are accounting devices used to keep track of specific sources of funding and spending in particular categories: governmental funds, proprietary funds, and fiduciary funds. Presently, the Consortium has only governmental funds.

- **Governmental funds** – The Consortium's basic services are included in governmental funds, which generally focus on: 1) how cash and other financial assets that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the Consortium's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information (reconciliation schedules) is provided following the governmental funds statements that explains the relationship (or differences) between these two types of financial statement presentations.

Notes to the Financial Statements:

The Notes to the Financial Statements provide additional information that is essential to a full understanding of the information provided in the Consortium's financial statements.

Northshore Education Consortium
 Management's Discussion and Analysis
 (unaudited)
 June 30, 2017

Required Supplementary Information:

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by accounting principles generally accepted in the United States of America.

Government-Wide Financial Highlights

Consortium's Net Position:

ASSETS

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Current assets	\$ 6,140,024	\$ 6,526,083	\$ 5,429,757
Property & equipment, net	8,557,209	8,374,742	8,739,242
Bond fees, net	<u>53,006</u>	<u>57,489</u>	<u>61,363</u>
	<u>\$14,750,239</u>	<u>\$14,958,314</u>	<u>\$14,230,362</u>

LIABILITIES AND NET POSITION

Liabilities

Current liabilities	\$ 1,955,516	\$ 1,758,561	\$ 2,005,083
Other postemployment benefits	6,598,333	5,061,363	3,954,759
Bonds and notes payable, net of current portion	<u>5,566,932</u>	<u>5,907,241</u>	<u>6,236,535</u>
Total Liabilities	<u>\$14,120,781</u>	<u>\$12,727,165</u>	<u>\$12,196,377</u>

Net Position

Invested in capital assets, net of related debt	\$ 2,702,974	\$ 2,195,697	\$ 2,245,995
Unrestricted	(2,107,206)	1,762	(238,725)
Restricted	<u>33,690</u>	<u>33,690</u>	<u>26,715</u>
	<u>\$ 629,458</u>	<u>\$ 2,231,149</u>	<u>\$ 2,033,985</u>

In 2017, the decrease in net position of \$1,601,691 was primarily a result of recording the estimated expense for postretirement health benefit obligations in accordance with Governmental Accounting Standards Board Statement No. 45 and issuing credits to member districts from surplus funds. The increase in net position before the increase in the net postretirement health benefit obligation and the credits to member districts was mainly a result of operating revenues in excess of operating expenditures.

Consortium's Changes in Net Position (excluding retirement system on-behalf payments):

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Charges for services	\$19,424,124	\$19,160,594	\$17,913,692
Operating grants and contributions	666,764	715,087	623,533
Member assessments	180,000	180,000	180,000
Interest	9,642	13,408	11,605
Credits to member districts	(387,624)	-	-
Operating Expenses	<u>(19,957,627)</u>	<u>(18,765,321)</u>	<u>(19,055,958)</u>
Change in net position before increase			
in net retirement health benefit obligation	(64,721)	1,303,768	(327,128)
Increase in net retirement health benefit obligation	<u>(1,536,970)</u>	<u>(1,106,604)</u>	<u>(1,058,134)</u>
Change in net position	<u>\$(1,601,691)</u>	<u>\$ 197,164</u>	<u>\$(1,385,262)</u>

The above schedule does not include on-behalf payments from state retirement systems recorded as revenue and expense in the financial statements as required under GASB Statement No. 68.

Northshore Education Consortium
Management's Discussion and Analysis
(unaudited)
June 30, 2017

Revenues

In 2017, operating revenues increased by approximately \$215,207, or 1.07% over the prior fiscal year, due mainly to increases in tuition rates.

Expenditures

In 2017, operating expenses increased by approximately \$1,192,306, or 6.35% over the prior fiscal year, due mainly to increase in program staff, occupancy, building maintenance, and supplies and equipment expense.

Governmental Funds Financial Highlights

The Consortium reported a total general fund balance of \$4,491,127, of which \$3,852,322 is unassigned. The fund balance decreased \$571,998 over the prior fiscal year, primarily as a result of operations and a return of surplus funds to member districts. Cash and cash equivalents decreased \$225,734 and accounts receivable decreased \$164,540. Accounts payable and accrued liabilities increased by \$185,939. All of these changes are related to operational activities with the Consortium receiving lower amounts of cash and cash equivalents from operations and not having those funds to pay down accounts payable. Accounts receivable decreased as a result of decreased service invoices outstanding at the end of the year. In addition, prepaid expenses and other assets increased by \$4,215 due to increased insurance prepayments.

Capital Assets and Debt Administration

During 2017, the Consortium made improvements to its Sohier Road, Beverly facility and purchased equipment for use in its operations. During 2016, the Consortium made improvements to its Sohier Road, Beverly facility and purchased a vehicle and other equipment for use in its operations. During 2015, the Consortium purchased financial software, partially paid for using grant funds, and other equipment for use in its operations. The total related capital expenditures were \$767,800, \$195,770 and \$106,028, respectively.

Additional information on the Consortium's capital assets can be found in Note B in the notes to the financial statements.

The Consortium's debt consists of bonds to finance the purchase and buildup of the Consortium's headquarters. As of June 30, 2017 and 2016, the remaining principal balance of the bonds was \$5,907,241 and \$6,236,534, respectively. During fiscal 2017 and 2016, the principal of the bonds was paid down by \$329,293 and \$318,076, respectively. The current portion of bonds due in fiscal 2017 is \$340,309.

Additional information on the Consortium's debt can be found in Note E in the notes to the financial statements.

Budgetary Highlights

The Consortium's annual budget for fiscal 2017 was approved by its Board of Directors. There were no revisions to the budget during the year. For the fiscal year ended June 30, 2017, the Consortium received revenues, excluding on-behalf payments by the Massachusetts Teachers' Retirement and State Employees' Retirement Systems, of approximately \$20,280,000 compared to budgeted revenues of approximately \$19,580,000. The difference between actual revenues received and budgeted revenues was due to higher than expected student enrollments.

For the fiscal year ended June 30, 2017, the Consortium incurred actual governmental fund expenditures, excluding on-behalf payments by the Massachusetts Teachers' Retirement and State Employees' Retirement Systems, of approximately \$20,465,000 compared to budgeted expenses of approximately \$19,191,000. The difference between actual expenditures incurred and budgeted expenditures was primarily due to higher than expected benefits, payroll taxes, and other administrative and overhead expenditures.

Northshore Education Consortium
Management's Discussion and Analysis
(unaudited)
June 30, 2017

Key Financial Ratios

During 2017 and 2016, the Consortium calculated key financial ratios related to cash flows and debt. The Consortium's cost of borrowing was approximately 3.4% of outstanding debt during 2017 and 2016.

	<u>2017</u>	<u>2016</u>
Current Ratio	<u>3.14</u>	<u>3.71</u>

The current ratios indicate that the Consortium should be able to sufficiently pay all current liabilities with current assets on hand. A ratio of less than 1.00 would indicate the Consortium may have significant difficulties in paying current obligations.

	<u>2017</u>	<u>2016</u>
Debt Ratio	<u>0.40</u>	<u>0.42</u>

A low debt ratio indicates a strong financial position. The debt ratio of the Consortium is adequate considering construction and asset purchases in recent years and should improve as debt payments are made.

	<u>2017</u>
Debt Coverage Ratio	<u>1.37</u>

The debt coverage ratio indicates the ability of the Consortium to repay its debt service using the net change in net position. With change in net position before interest, depreciation, change in OPEB obligation and member credits of approximately \$1,113,000, the Consortium would have sufficient operating cash flows to meet its debt service requirements. A debt coverage ratio of more than 1.0 indicates the Consortium would not have to use reserve funds to repay its debt service.

	<u>2017</u>	<u>2016</u>
Operating Cash Flow to Current Debt	<u>2.10</u>	<u>2.34</u>

The operating cash flow to current debt ratio indicates the ability of the Consortium to repay current portions of debt from operating cash flow. A ratio of more than 1.0 indicates the Consortium would not have to use reserve funds to repay its debt service.

	<u>2017</u>	<u>2016</u>
Defensive Interval Ratio	<u>3.46</u>	<u>3.55</u>

The defensive interval ratio indicates the estimated number of months the Consortium would be able to pay operating expenses and debt payments without any revenues being generated.

Contacting the Consortium

This financial report is designed to provide readers of the financial statements an overview of the Consortium's financial activities. If you have questions in regard to this report, contact our Executive Director, Francine H. Rosenberg or our Chief Financial Officer, Glenn Bergevin, at (978) 232-9755.

Northshore Education Consortium

Statement of Net Position

June 30, 2017

**Governmental
Activities**

ASSETS

Current Assets

Cash and cash equivalents	\$ 4,990,885
Accounts receivable, net	970,203
Prepaid expenses and other assets	178,936
Total Current Assets	6,140,024

Non-current Assets

Capital assets, net	8,557,209
Bond fees, net of accumulated amortization of \$24,183	53,006
Total Non-current Assets	8,610,215

Total Assets

\$ 14,750,239

LIABILITIES AND NET POSITION

Current Liabilities

Bonds payable, current portion	\$ 340,309
Accounts payable and accrued liabilities	1,615,207
Total Current Liabilities	1,955,516

Non-current Liabilities:

Other postemployment benefits	6,598,333
Bonds payable, net of current portion	5,566,932
Total Non-current Liabilities	12,165,265

Total Liabilities

14,120,781

Net Position

Invested in capital assets, net of related debt	2,702,974
Unrestricted	(2,107,206)
Restricted	33,690

Total Net Position

629,458

Total Liabilities and Net Position

\$ 14,750,239

The accompanying notes are an integral part of these financial statements.

Northshore Education Consortium
 Statement of Activities
 For the Year Ended June 30, 2017

Functions/ Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services	Operating Grants and Contributions	
Governmental Activities:				
Administration	\$ 993,676	\$ -	\$ -	\$ (993,676)
Education	18,173,562	19,424,124	666,764	1,917,326
Intergovernmental revenue and expense	3,910,517	-	3,910,517	-
Other postemployment benefits	1,536,970	-	-	(1,536,970)
Interest expense	200,573	-	-	(200,573)
Depreciation and amortization	589,816	-	-	(589,816)
Total Governmental Activities	\$ 25,405,114	\$ 19,424,124	\$ 4,577,281	(1,403,709)
General revenue:				
Assessments to member districts				180,000
Interest				9,642
Credits to member districts				(387,624)
Other				-
Total General Revenue				(197,982)
Change in Net Position				(1,601,691)
Net Position, Beginning of Year				2,231,149
Net Position, End of Year				\$ 629,458

The accompanying notes are an integral part of these financial statements.

Northshore Education Consortium

Balance Sheet

Governmental Funds

June 30, 2017

	<u>General Fund</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
ASSETS			
Cash and cash equivalents	\$ 4,957,195	\$ 33,690	\$ 4,990,885
Accounts receivable, net	970,203	-	970,203
Prepaid expenses and other assets	178,936	-	178,936
Total Assets	\$ 6,106,334	\$ 33,690	\$ 6,140,024
LIABILITIES AND FUND BALANCES			
Liabilities:			
Accounts payable and accrued liabilities	\$ 1,615,207	\$ -	\$ 1,615,207
Total Liabilities	1,615,207	-	1,615,207
Fund Balances:			
Nonspendable	-	-	-
Restricted	-	33,690	33,690
Committed	638,805	-	638,805
Assigned	-	-	-
Unassigned	3,852,322	-	3,852,322
Total Fund Balances	4,491,127	33,690	4,524,817
Total Liabilities and Fund Balances	\$ 6,106,334	\$ 33,690	\$ 6,140,024

The accompanying notes are an integral part of these financial statements.

Northshore Education Consortium
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position
June 30, 2017

Total fund balances, governmental funds	\$ 4,524,817
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Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets, net of related debt, used in governmental activities are not current financial resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position	2,702,974
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Other postemployment benefit (OPEB) liability is not a current obligation and therefore is not reported in this fund financial statement, but is reported in the governmental activities of the Statement of Net Position.	<u>(6,598,333)</u>
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Net position of governmental activities	<u>\$ 629,458</u>
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Northshore Education Consortium
 Statement of Revenues, Expenditures and Changes in Fund Balances
 Governmental Funds
 For the Year Ended June 30, 2017

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:			
Tuition and service revenues	\$ 19,235,047	\$ -	\$ 19,235,047
Member assessments	180,000	-	180,000
Grants and contributions	666,764	-	666,764
Intergovernmental revenue	3,910,517	-	3,910,517
Interest	9,642	-	9,642
Other	189,077	-	189,077
Credits to member districts	(387,624)		(387,624)
Total Revenues	23,803,423		23,803,423
Expenditures:			
Administration	993,676	-	993,676
Program payroll	13,357,626	-	13,357,626
Program fringe benefits and payroll taxes	2,420,650	-	2,420,650
Contract services and professional fees	210,545	-	210,545
Transportation and travel	59,905	-	59,905
Rent and other occupancy	912,865	-	912,865
Building maintenance	331,186	-	331,186
Telephone and utilities	255,134	-	255,134
Supplies and equipment	528,700	-	528,700
Lunch program expenses	5,922	-	5,922
Grant related expenses	13,903	-	13,903
Other	77,126	-	77,126
Intergovernmental expense	3,910,517	-	3,910,517
Capital outlay, net of debt incurred	767,800	-	767,800
Debt Service:			
Debt principal	329,293	-	329,293
Debt interest	200,573	-	200,573
Total Expenditures	24,375,421		24,375,421
Net Change in Fund Balances	(571,998)		(571,998)
Fund Balances, Beginning of Year	5,063,125	33,690	5,096,815
Fund Balances, End of Year	\$ 4,491,127	\$ 33,690	\$ 4,524,817

The accompanying notes are an integral part of these financial statements.

Northshore Education Consortium

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of
Governmental Funds to the Statement of Activities
For the Year Ended June 30, 2017

Net change in fund balances of total governmental funds	\$ (571,998)
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Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period.

Capital outlay purchases, net of debt incurred	767,800
Depreciation	(589,816)

Governmental funds report debt service payments as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only the current year interest accrued on the debt as expense.

Debt principal payments	329,293
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Other postemployment benefits reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Net change in other postemployment benefits (OPEB) accrual	<u>(1,536,970)</u>
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Change in net position of governmental activities	<u>\$ (1,601,691)</u>
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Northshore Education Consortium

Notes to the Financial Statements

June 30, 2017

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Consortium

Northshore Education Consortium (“The Consortium”) was created by agreement pursuant to the provisions of Massachusetts General Law Chapter 40, Section 4E, as amended by Chapter 43 of the Acts of 2012. The purpose of the agreement is to provide special programs and services for school children under the members’ jurisdiction. The Consortium members are as follows: Beverly, Boxford (Tri-Town), Danvers, Gloucester, Hamilton-Wenham, Lynn, Lynnfield, Manchester-Essex Regional School District, Marblehead, Masconomet Regional School District, Middleton (Tri-Town), Nahant, North Reading, Peabody, Reading, Rockport, Salem, Swampscott, Topsfield (Tri-Town) and Triton Regional School District.

Basis of Presentation

The Consortium's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America "(GAAP)". The Governmental Accounting Standards Board "(GASB)" is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies established in GAAP and used by the Consortium are discussed below.

The Consortium's basic financial statements include both government-wide (reporting the Consortium as a whole) and fund financial statements (reporting the Consortium's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. Governmental activities are generally financed through intergovernmental assessments or other non-exchange transactions. The Consortium does not have any activities classified as business type activities.

Government-wide Statements

In the government-wide Statement of Net Position, governmental columns are presented on a consolidated basis and are reported on a full accrual, economic resource basis, which recognizes all long- term assets, receivables and deferred outflows of resources, as well as long-term liabilities, deferred inflows of resources and other liabilities reported on a full accrual basis. The Consortium's net position is reported in three parts—net investment in capital assets; restricted; and unrestricted. The Consortium first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The Consortium does allocate indirect expenses to functions in the Statement of Activities if there is a reasonable basis for doing so. Depreciation is reported as one amount, in total, on the Statement of Activities, and is not allocated among the respective functions.

The government-wide focus is more on the sustainability of the Consortium as an entity and the change in the Consortium's net position resulting from the current year's activities.

Fund Financial Statements

The financial transactions of the Consortium are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. GASB pronouncements set forth minimum criteria (percentage of the assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The Consortium may electively add funds, as major funds, which have specific community focus. The nonmajor funds are combined in a column in the fund financial statements.

Northshore Education Consortium

Notes to the Financial Statements

June 30, 2017

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – *continued*

The following governmental fund types are used by the Consortium - the Consortium does not use proprietary funds:

Governmental Funds:

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Consortium:

General fund - is the general operating fund of the Consortium. It is used to account for all financial resources not accounted for and reported in another fund.

Non-major governmental funds - consist of other special revenue and permanent funds that are aggregated and presented in the non-major governmental funds column on the government funds financial statements.

Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Cash and Cash Equivalents

The Consortium considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. From time to time, the Consortium maintains account balances in banks in excess of the federally insured limits. In the event of a bank failure, the Consortium's deposits may not be returned to it. As of June 30, 2017, \$5,366,976 of the Consortium's bank balances, not including uncleared transactions, were exposed to custodial credit risk.

Accounts Receivable

Accounts receivable consist of all revenues earned at year-end and not yet received, net of an allowance for uncollectible amounts. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable.

Northshore Education Consortium

Notes to the Financial Statements

June 30, 2017

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – *continued*

Capital Assets

The Consortium capitalizes purchases with estimated useful lives in excess of one year and with a cost basis of \$5,000 or more in its government-wide statements. Capital assets are capitalized at cost. Depreciation of all exhaustible assets is recorded as an expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Furniture and equipment are depreciated over estimated useful lives of three to seven years on a straight-line basis. Buildings and improvements are depreciated over estimated useful lives of fifteen to thirty-nine years. Leasehold improvements are amortized over the lease term or useful life.

In the fund financial statements, capital assets are not capitalized and related depreciation is not reported. Capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

Equity Classifications

Government-wide Statements

Equity is classified as net position and displayed in three components:

Invested in capital assets, net of related debt - this component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position.

Restricted - this component of net position consists of restricted net assets reduced by liabilities and deferred inflows or resources related to those assets. These assets may be restricted by constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Unrestricted - this component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

Fund Financial Statements

Governmental fund equity is classified as fund balance. Fund balance is further classified based on the extent to which the government is bound to honor constraints on specific purposes for which amounts in the funds can be spent. Fund balances can be classified in the following components:

Nonspendable fund balance – consists of amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted fund balance – consists of amounts upon which constraints have been placed on their use whether (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance – consists of amounts which can only be used for specific purposes pursuant to constraints imposed by the Consortium's highest level of decision making, the Board of Directors. Any modification or rescission must also be made by a vote of the Board of Directors.

Northshore Education Consortium

Notes to the Financial Statements

June 30, 2017

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – *continued*

Assigned fund balance – consists of amounts that are constrained by the Consortium's intent to be used for specific purposes. Intent is expressed by (a) the governing body itself, or (b) a Board of Directors, or official to which the governing body has delegated the authority to assign amounts to be used for specific purposes.

Unassigned fund balance – consists of the residual classification for the remaining fund balance. It represents amounts that have not been assigned to other funds and has not been restricted, committed, or assigned to specific purposes.

Revenue Recognition

Revenues consist primarily of billings to member municipalities or other cities, towns and agencies for providing programs and services and are recognized at the time services are provided. Tuition and services paid for the next year are recorded as a deferred liability at June 30 and recognized as revenue in the next fiscal year.

Use of Estimates

Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles. Those estimates and assumptions affect the reported amounts of assets and liabilities, and reported revenues and expenses. Actual results could vary from the estimates used.

Subsequent Events

The Consortium has evaluated subsequent events through October 16, 2017, which is the date the financial statements were available to be issued. There are no recognized subsequent events, events that provide additional evidence about conditions that existed at the statement of net positions date, or non-recognized subsequent events, or events that provide evidence about conditions that did not exist at the statement of net positions date, which are necessary to disclose to keep the financial statements from being misleading.

NOTE B – CAPITAL ASSETS

A summary of depreciable capital assets follows:

	<u>Buildings & Improvements</u>	<u>Furniture, Equipment & Software</u>	<u>Vehicles</u>	<u>Total</u>
<u>COST</u>				
Balance, July 1, 2016	\$11,771,445	\$ 815,743	\$ 375,986	\$ 12,963,174
Additions	717,670	50,130	—	767,800
Disposals	—	—	—	—
	12,489,115	865,873	375,986	13,730,974
<u>ACCUMULATED DEPRECIATION</u>				
Balance, July 1, 2016	(5,142,029)	(601,602)	(344,801)	(6,088,432)
Additions	(519,509)	(60,938)	(4,886)	(585,333)
Disposals	—	—	—	—
	(5,661,538)	(662,540)	(349,687)	(6,673,765)
Net, June 30, 2017	<u>\$6,827,577</u>	<u>\$ 203,333</u>	<u>\$ 26,299</u>	<u>\$7,057,209</u>

Northshore Education Consortium

Notes to the Financial Statements

June 30, 2017

NOTE B – CAPITAL ASSETS – *continued*

Land in the amount of \$1,500,000 is not being depreciated. In fiscal 2017, the Consortium paid \$717,670 for building improvements and \$50,130 for office furniture and equipment. Depreciation expense of \$585,333, along with amortization expense of \$4,483 (see Note E) was not allocated to governmental functions. It appears unallocated on the Statement of Activities.

NOTE C – BOARD COMMITTED FUND BALANCE

The Consortium has elected to directly pay unemployment claims rather than funding through the Commonwealth of Massachusetts system. The Board of Directors has elected that funds be committed to allow for future claims. As of June 30, 2017, fund balance committed for unemployment claims was \$60,000.

The Board of Directors has elected that funds be committed to cover retiree health benefits. As of June 30, 2017, fund balance committed for retiree health benefits was \$279,000.

The Board of Directors has elected that funds be committed to be used to purchase capital improvements. During the year ended June 30, 2017, the Consortium used \$700,851 for building improvements and capital purchases. As of June 30, 2017, fund balance committed for building improvements and capital purchases was \$0.

The Board of Directors has elected that funds be committed as tuition stabilization funds for future years. As of June 30, 2017, fund balance committed for tuition stabilization funds was \$299,805.

NOTE D – LEASED FACILITIES AND EQUIPMENT

The Consortium has operating lease agreements to lease classroom space and equipment.

During fiscal 2015, the Consortium entered into a building lease for program use on Sohier Road in Beverly, Massachusetts, commencing July 1, 2015 through June 30, 2025, with options to June 30, 2035. Annual lease payments for the first year of the lease total \$680,000 and increase 2.5% each subsequent year. For fiscal year 2017, the Consortium moved its Recovery High School and Northshore Academy Upper programs to its Sohier Road facilities in Beverly, Massachusetts. The new Sohier Road lease represents the majority of future minimum lease obligations of the Consortium in future years.

The future minimum lease obligations under all lease agreements are as follows:

2018	\$ 1,043,030
2019	1,000,817
2020	760,035
2021	769,659
2022	788,460
2023-2025	<u>2,486,080</u>
	<u>\$ 6,848,081</u>

For the years ended June 30, 2017, total lease costs were \$779,475.

NOTE E – LONG TERM DEBT

2011 Revenue Bonds:

In fiscal 2011, the Massachusetts Development Finance Agency (Agency) issued revenue bonds in the amount of \$7,715,000 to refinance all of the Consortium's previously issued revenue bonds outstanding. The bonds were issued pursuant to a loan and trust agreement dated May 26, 2011 with the Agency, the Consortium, and a local bank as trustee. On June 6, 2012, the bond agreement was amended to adjust the interest rate from 4.50% to 3.25% from June 26, 2012 to May 26, 2021. Monthly payments of principal and interest from June 26, 2012 to May 26, 2021 are \$44,155. The interest rate will be adjusted on June 26, 2021 to the greater of 4.50% or the Federal Home Loan Bank Rate at that time plus 50 basis points (0.50%), and will be payable at that rate until maturity on May 26, 2031. The bonds are secured by a first mortgage on the property and assets of the Consortium. As of June 30, 2017, the remaining principal balance of the bonds was \$5,907,241.

Northshore Education Consortium

Notes to the Financial Statements

June 30, 2017

NOTE E – LONG TERM DEBT – *continued*

The following summarizes long-term debt activity of the Consortium for the years ended June 30, 2017:

	<u>Bonds</u>
June 30, 2016 balance	\$6,236,534
Additions, fiscal 2017	-
Reductions (repayments), fiscal 2017	<u>(329,293)</u>
June 30, 2017 balance	<u>\$5,907,241</u>

The Consortium paid \$77,189 in fees related to the bonds issued in 2011, which have been capitalized and are amortized over the 239-month maturity period of the bonds. As of June 30, 2017, a total of \$24,183 bond fees had been amortized and expensed.

Future maturities of long term debt are as follows:

	<u>Bonds</u>
2018	\$ 340,309
2019	351,693
2020	363,006
2021	375,603
2022	388,168
Thereafter	<u>4,088,462</u>
	<u>\$5,907,241</u>

NOTE F – ACCOUNTS RECEIVABLE

As of June 30, 2017, accounts receivable consist of the following:

Tuition and services	\$1,019,385
Other	<u>29,522</u>
	1,048,907
Allowance for doubtful accounts	<u>(78,704)</u>
	<u>\$ 970,203</u>

During fiscal 2017, the Consortium charged off \$41,296 of uncollectible account balances against the allowance. Also during fiscal 2017, the Consortium recognized additional allowances for bad debt in the amount of \$45,000. Services revenue are shown net of the additional allowances for bad debt in the financial statements. The allowance is based on specific identification of probable losses and an estimate of additional losses based on historical experience. Account balances are charged off against the allowance when it is probable the receivable will not be recovered.

NOTE G – MASSACHUSETTS TEACHERS’ AND STATE EMPLOYEES’ RETIREE SYSTEMS

Plan Descriptions:

The Consortium’s employees participate in the Massachusetts Teachers’ (MTRS) or State Employee’ Retirement System (MSERS), statewide cost-sharing multi-employer defined benefit plans public employee retirement systems (PERS) covering all employees of local school districts within the Commonwealth of Massachusetts. The retirement systems issue publicly available annual reports that includes financial statements and required supplementary information, which may be obtained by writing to Public Employee Retirement Administration Commission (PERAC), 5 Middlesex Avenue, Suite 304, Somerville, Massachusetts, 02145.

Northshore Education Consortium

Notes to the Financial Statements

June 30, 2017

**NOTE G – MASSACHUSETTS TEACHERS’ AND STATE EMPLOYEES’ RETIREE SYSTEMS –
*continued***

Benefits Provided:

MSERS provides retirement, disability, survivor and death benefits to members and their beneficiaries. Massachusetts General Laws (MGL) establishes uniform benefit and contribution requirements for all contributory PERS. These requirements provide for superannuation retirement allowance benefits up to a maximum of 80% of a member’s highest three-year average annual rate of regular compensation. For employees hired after April 1, 2012, retirement allowances are calculated on the basis of the last five years or any five consecutive years, whichever is greater in terms of compensation. Benefit payments are based upon a member’s age, length of creditable service, and group creditable service, and group classification. The authority for amending these provisions rests with the Legislature.

Members become vested after ten years of creditable service. A superannuation retirement allowance may be received upon the completion of twenty years of creditable service or upon reaching the age of 55 with ten years of service. Normal retirement for most employees occurs at age 65; for certain hazardous duty and public safety positions, normal retirement is at age 55. Most employees who joined the system after April 1, 2012 cannot retire prior to age 60.

The MSERS’ funding policies have been established by Chapter 32 of the MGL. The Legislature has the authority to amend these policies. The annuity portion of the MSERS retirement allowance is funded by employees, who contribute a percentage of their regular compensation. Costs of administering the plan are funded out of plan assets.

MTRS provides retirement, disability, survivor and death benefits to members and their beneficiaries. Massachusetts General Laws (MGL) establishes uniform benefit and contribution requirements for all contributory PERS. These requirements provide for superannuation retirement allowance benefits up to a maximum of 80% of a member’s highest three-year average annual rate of regular compensation. For employees hired after April 1, 2012, retirement allowances are calculated on the basis of the last five years or any five consecutive years, whichever is greater in terms of compensation. Benefit payments are based upon a member’s age, length of creditable service, and group creditable service, and group classification. The authority for amending these provisions rests with the Legislature.

Members become vested after ten years of creditable service. A superannuation retirement allowance may be received upon the completion of twenty years of creditable service or upon reaching the age of 55 with ten years of service. Normal retirement for most employees occurs at age 65. Most employees who joined the system after April 1, 2012 cannot retire prior to age 60.

The MTRS’ funding policies have been established by Chapter 32 of the MGL. The Legislature has the authority to amend these policies. The annuity portion of the MTRS retirement allowance is funded by employees, who contribute a percentage of their regular compensation. Costs of administering the plan are funded out of plan assets.

Contributions:

Member contributions for MSERS vary depending on the most recent date of membership:

Hire Date % of Compensation

Prior to 1975.....5% of regular compensation

1975 - 1983.....7% of regular compensation

1984 to 6/30/1996.....8% of regular compensation

7/1/1996 to present.....9% of regular compensation

1979 to present.....An additional 2% of regular compensation in excess of \$30,000

Northshore Education Consortium

Notes to the Financial Statements

June 30, 2017

NOTE G – MASSACHUSETTS TEACHERS’ AND STATE EMPLOYEES’ RETIREE SYSTEMS – *continued*

Educational Collaboratives contribute amounts equal to the normal cost of employees’ benefits participating in MSERS at a rate established by the Public Employees’ Retirement Administration Commission (PERAC), currently 5.6% of covered payroll. Legally, the Collaboratives are only responsible for contributing the annual normal cost of their employees’ benefits (i.e., the present value of the benefits earned by those employees in any given year) and are not legally responsible for the past service cost attributable to those employees or previously retired employees of the Collaboratives. During fiscal year 2017, the Consortium’s contributions on behalf of employees totaled \$252,774.

Member contributions for MTRS vary depending on the most recent date of membership:

<u>Hire Date</u>	<u>% of Compensation</u>
Prior to 1975.....	5% of regular compensation
1975 - 1983.....	7% of regular compensation
1984 to 6/30/1996.....	8% of regular compensation
7/1/1996 to present.....	9% of regular compensation
7/1/2001 to present.....	11% of regular compensation (for teachers hired after 7/1/01 and those accepting provisions of Chapter 114 of the Acts of 2000)
1979 to present.....	An additional 2% of regular compensation in excess of \$30,000

The Commonwealth is a nonemployer contributor in MTRS and is required by statute to make all actuarially determined employer contributions on behalf of the member employers participating in MTRS.

The Consortium is considered to be in a 100% special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributing entity under both MSERS and MTRS. Since the employers do not contribute directly to each system beyond the MSERS annual normal cost, there is no net pension liability to recognize. However, the notes to the financial statements must disclose the portion of the nonemployer contributing entities’ share of the collective net pension liability that is associated with the employer. In addition, the Consortium must recognize its portion of the collective pension expense as both a revenue and pension expense.

The nonemployer contributing entities’ share of the collective net pension liability that is associated with the Consortium was measured as of June 30, 2016 and was \$10,080,646 and \$24,611,520 under MSERS and MTRS, respectively. In fiscal 2017, the Consortium recognized revenue and related expense of \$1,399,981 (under GASB Statement No. 68) for its portion of the collective pension expense under MSERS. In fiscal 2017, the Consortium recognized revenue and related expense of \$2,510,536, (under GASB Statement No. 68) for its portion of the collective pension expense under MTRS. These amounts are recorded as Intergovernmental revenue and expense in the financial statements.

NOTE H – RETIREMENT HEALTH BENEFITS

During fiscal 2012, the Consortium adopted the provisions of GASB Statement No. 45, “Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.”

Description

The Consortium offers comprehensive medical insurance through Aetna and Tufts Health Plan and comprehensive dental insurance to eligible employees. An employee hired before April 2, 2012 shall become eligible to retire under these programs upon meeting the following conditions:

- i. Completion of 10 years of continuous service at the Consortium
- ii. And attainment of age 55 as an active member
- iii. Or completion of 20 years of continuous service at the Consortium, regardless of age

Northshore Education Consortium

Notes to the Financial Statements

June 30, 2017

NOTE H – RETIREMENT HEALTH BENEFITS - *continued*

An employee hired after April 2, 2012 shall become eligible to retire under these programs upon meeting the following conditions:

- i. Completion of 10 years of continuous service at the Consortium
- ii. And attainment of age 60 as an active member

The plan is administered by the Consortium and the Consortium shares in 50% of premiums for Medical insurance. The Consortium does not share in the premiums for dental insurance.

Funding Policy

The contribution requirements of plan members and the Consortium are established and may be amended through Consortium ordinances. For the 2017 fiscal year, total Consortium expected premiums plus implicit costs for the retiree medical program are \$112,962.

Annual OPEB Cost and Net OPEB Obligation

The Consortium's annual other postemployment benefit ("OPEB") cost (expense) is calculated based on the annual required contribution of the employer ("ARC"), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty (30) years. The following table shows the components of the Consortium's annual OPEB costs for the fiscal year ended June 30, 2017, the amount actually contributed to the plan and changes in the Consortium's net OPEB obligation to the plan:

Annual Required Contribution	\$1,344,806
Interest on net OPEB obligation	202,455
Adjustment to annual required contribution	(281,441)
Amortization of Actuarial (Gains) / Losses	384,112
Annual OPEB cost (expense)	1,649,932
Contributions Made	(112,962)
Increase in net OPEB obligation	1,536,970
Net OPEB Obligation-beginning of year	5,061,363
Net OPEB Obligation-end of year	\$6,598,333

The Consortium's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation were as follows:

Fiscal Year Ended	Annual OPEB Cost	Expected Employer Payments	Net OPEB Obligation
6/30/14	\$1,113,504	\$82,835	\$2,896,625
6/30/15	\$1,155,026	\$96,892	\$3,954,759
6/30/16	\$1,240,478	\$133,874	\$5,061,363
6/30/17	\$1,649,932	\$112,962	\$6,598,333
6/30/18 (est.)	\$1,792,655	\$154,989	\$8,235,999
6/30/19 (est.)	\$1,927,964	\$181,076	\$9,982,887

Northshore Education Consortium

Notes to the Financial Statements

June 30, 2017

NOTE H – RETIREMENT HEALTH BENEFITS - *continued*

Funding Status and Funding Progress

As of July 1, 2016, the most recent valuation date, the plan was 0.00% funded. The actuarial liability for benefits was \$12,231,785, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability (UAAL) of \$12,231,785. The covered payroll (annual payroll of active employees covered by the plan) was \$13,086,651, and the ratio of the UAAL to the covered payroll was 93.5%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contribution of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented in the required supplementary information following the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Effect of 1% Change in Healthcare Trend Rates

In the event that healthcare trend rates were 1% higher than forecast and employee contributions were to increase at the forecast rates, the Actuarial Accrued Liability would increase to \$18,525,951 or by 51.5% and the corresponding Normal Cost would increase to \$1,729,092 or by 70%. If such healthcare trend rates were 1% less than forecast and employee contributions were to increase at the forecast rate, the Actuarial Accrued Liability would decrease to \$7,896,899 or by 35.4% and the corresponding Normal Cost would decrease to \$567,725 or by 44.2%.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Actuarial Cost Method:

Individual Entry Age Normal

Investment Rate of Return:

4.00% per annum (previously 4.00%)

Healthcare Trend Rates:

Year	Medical	Dental
FY 2013	6.0%	6.0%
FY 2014	5.0%	5.0%
FY 2015	5.0%	5.0%
FY 2016	5.0%	5.0%
FY 2017	5.0%	5.0%
FY 2018	5.0%	5.0%
FY 2019	5.0%	5.0%
FY 2020+	5.0%	5.0%

General Inflation Assumption: 2.75% per annum

Annual Compensation Increases: 3.00% per annum

Actuarial Value of Assets: Market Value

Amortization of UAAL: Level dollar amortization over 30 years at transition

Remaining Amortization Period: 25 years at July 1, 2016

Northshore Education Consortium

Notes to the Financial Statements

June 30, 2017

NOTE H – RETIREMENT HEALTH BENEFITS - *continued*

Recognition of OPEB trust assets

The State of Massachusetts has recently passed legislation allowing municipal entities to establish a trust for Other Than Postemployment Benefits (“OPEB”) under M.G.L. Chapter 32B, Section 20 for purposes of accumulating assets to pre-fund the liabilities under GASB Statement No. 45. The Consortium has not established an irrevocable trust for the purposes of prefunding liabilities under GASB Statement No. 45.

Remaining Amortization Bases

The initial Actuarial Accrued Liability as of the date GASB Statement No. 45 was adopted is amortized as a component of the Annual Required Contribution (“ARC”). The Unfunded Actuarial Accrued Liability at transition was amortized over a 30-year period and a flat dollar amortization of the Unfunded Actuarial Accrued Liability at transition. For years subsequent to the initial adoption of GASB Statement No. 45, cumulative gains/losses are amortized on a level dollar basis over a 30-year period. Gains and losses arise from experience and contribution deficiencies and excess contributions in relation to each year’s ARC under GASB Statement No. 45.

As described in Note C, the Board of Directors has committed \$279,000 as of June 30, 2017 for future retiree health benefits.

Impact of Patient Protection and Affordable Care Act (“PPACA”) Excise Tax

Under the Patient Protection and Affordable Care Act (“PPACA”), an excise tax will be imposed for tax years beginning after December 31, 2019 (formerly December 31, 2017, but amended by Consolidated Appropriations Act) for high cost employer sponsored health coverage. The law specified a 40% excise tax, to be paid by the provider of such coverage, of the excess value beyond a basic dollar amount plus an additional “kicker” for qualified retirees or those engaged in a high-risk profession. The projected 2020 threshold amounts are \$11,850 for single coverage and \$30,950 for family coverage and the “kicker” amount of \$1,650 for single coverage and \$3,450 for family coverage.

The excise tax liability will vary significantly over time as it is highly leveraged with the basic threshold amount increased with general CPI and medical costs increasing with medical trends (generally higher). For purposes of the fiscal year ending June 30, 2017, the actuarial accrued liability for the excise tax is \$81,984 and the increase in annual OPEB Cost is \$19,382. Given the Consortium’s premiums through the 2018 fiscal year and the excise tax threshold, the Consortium’s average single premiums are \$3,997 below the excise tax threshold and the Consortium’s family premiums are \$9,365 below the excise tax threshold. As more regulatory guidance becomes available, the calculation of the excise tax liability will evolve.

NOTE I – FRIENDS OF NORTHSORE EDUCATION CONSORTIUM INC.

During fiscal 2005, the Friends of Northshore Education Consortium Inc. (“the Friends”) was formed as a non-profit supporting organization of the Consortium. The Friends operates exclusively for the purpose of providing support for the Northshore Education Consortium and has a separate board of directors. Component units are included in the reporting entity if their operational and financial relationships with the Consortium are significant. Pursuant to these criteria, the Consortium did not identify the Friends as a component unit requiring inclusion in the accompanying financial statements. During fiscal 2017, the Consortium recorded grant income from the Friends in the amount of \$86,187. At June 30, 2017, balances were due from the Friends in the amount of \$29,522.

Northshore Education Consortium

Notes to the Financial Statements

June 30, 2017

NOTE J – COMMONWEALTH OF MASSACHUSETTS SURPLUS REVENUE RETENTION

The cumulative excess of revenue received from the Commonwealth of Massachusetts is the amount in accordance with the Commonwealth of Massachusetts Not-for-profit Provider Surplus Revenue Retention Policy, pursuant to 808CMR 1.19(3) of the Pricing, Reporting and Auditing for Social Programs, which allows a provider to retain, for future use, a portion of annual net surplus. Net surplus, from the revenues and expenses with services provided to purchasing agencies, which are subject to 808CMR 1.00, may not exceed 20% of said provider's revenue annually. The Consortium had no surplus under 808CMR 1.00 as of June 30, 2017.

NOTE K – RESTRICTED FUNDS

As of June 30, 2017, restricted funds consisted of \$33,690 of grants received but not yet expended for their intended purpose. All restricted grant funds are intended to be used for specific program expenditures.

NOTE L – DISCLOSURES REQUIRED UNDER MASSACHUSETTS GENERAL LAW c.40 § 4E

Names, duties and total compensation of the five most highly compensated employees

The five highest compensated employees of the Consortium during fiscal 2017 were as follows:

Francine Rosenberg, Executive Director - \$156,825, 260-day contract, 235 working, 25 vacation

Glenn Bergevin, Chief Financial Officer - \$127,969, 260-day contract, 235 working, 25 vacation

Kenneth Letzring, Director of Northshore Academy Upper School - \$106,641, 260-day contract, 235 working, 25 vacation

Thomas Miller, Director of the Kevin O'Grady School, \$104,641, 260-day contract, 240 working, 20 vacation

Michelle Lipinski, Director of Northshore Recovery High School - \$100,891, 260-day contract, 235 working, 25 vacation

The duties of the individuals listed above include:

Executive Director: Overall direction, strategy, compliance, and leadership of all Consortium programs and administration.

Chief Financial Officer: Financial reporting, budgeting, cash management, payroll, benefits, HR, and facilities oversight.

Director of Northshore Academy Upper School: Program direction and leadership of Northshore Upper Academy.

Director of the Kevin O'Grady School: Program direction and leadership of Kevin O'Grady school.

Director of Northshore Recovery High School: Program direction and leadership of Recovery High School.

Amounts expended on services for individuals aged 22 years and older

The Consortium does not provide services to individuals, age 22 or older.

Amounts expended on administration and overhead

Total administrative costs incurred by the Consortium totaled \$993,676 for the year ended June 30, 2017. Administration expenses include all costs associated with the Consortium's administrative office (i.e., executive director, finance staff, human resources, etc.), as well as other costs associated with maintaining that office (i.e. occupancy, supplies, etc.). The Consortium directly applies salaries, where appropriate, to its programs and allocates related employee benefits and taxes to those programs. Occupancy, supplies, maintenance and any other cost that can be directly applied, or reasonably allocated, are reported under program expense. Total overhead expenses allocated to various Consortium programs totaled \$881,989.

Northshore Education Consortium

Notes to the Financial Statements

June 30, 2017

**NOTE L – DISCLOSURES REQUIRED UNDER MASSACHUSETTS GENERAL LAW c.40 § 4E -
*continued***Accounts held by the consortium that may be spent at the discretion of another person or entity

During the year ended June 30, 2017, the Consortium closed out all agency funds. As of June 30, 2017, the Consortium did not hold any accounts that may be spent at the discretion of another person or entity.

Transactions between the consortium and any related for-profit or non-profit organization

Transactions with a related non-profit organization are described in Note I to the financial statements.

Transactions or contracts related to purchase, sale, rental or lease of real property

Transactions or contracts related to the purchase, sale, rental, or lease of real property are described in Notes B, D and E to the financial statements.

Annual determination and disclosure of cumulative surplus

		Page(s) in financial statements
	Cumulative Surplus Calculation - FY17	
(A)	Voted Cumulative Surplus as of 6/30/16	\$ 5,063,125 (A) p. 11
(B)	1 Amount of (A) used to support the FY17 Budget (B)1	\$ -
	2 Amount of (A) returned to member districts (B)2	\$ 387,624
	(B)1 + (B)2 = (B)	<u>\$ 387,624</u> (B)
(C)	Unexpended FY17 General Funds	\$ (184,374) (C) p. 11
(D)	Cumulative Surplus as of 6/30/17 (A) - (B) + (C) = (D)	\$ 4,491,127 (D)
(E)	FY17 Total General Fund Expenditures*	\$ 20,464,904 (E) p. 11
(F)	Cumulative Surplus Percentage (D) ÷ (E)	<u>22%</u> (F)
	Estimated Amount of Excess Cumulative Surplus as of 6/30/17	<u>\$ -</u>

* Excludes Intergovernmental expense

Northshore Education Consortium
Statements of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual
Governmental Funds
For the Year Ended June 30, 2017

	Original & Final Budget	Actual	Variance with Final Budget
			Favorable (Unfavorable)
Revenues:			
Tuition and service revenues	\$ 18,711,831	\$ 19,235,047	\$ 523,216
Member assessments	180,000	180,000	-
Grants and contributions	542,000	666,764	124,764
Intergovernmental revenue	-	3,910,517	3,910,517
Interest	13,000	9,642	(3,358)
Other	133,000	189,077	56,077
Total Revenues	19,579,831	24,191,047	4,611,216
Expenditures:			
Payroll	12,905,209	13,357,626	(452,417)
Fringe benefits and payroll taxes	2,449,973	2,420,650	29,323
Non-salary expense	516,763	896,101	(379,338)
Occupancy/Fixed costs	2,330,104	2,029,051	301,053
Administration	988,778	993,676	(4,898)
Intergovernmental expense	-	3,910,517	(3,910,517)
Capital outlay, net of debt incurred	-	767,800	(767,800)
Total Expenditures	19,190,827	24,375,421	(5,184,594)
Net Change in Fund Balances	\$ 389,004	\$ (184,374)	\$ (573,378)

Notes to schedule:

The Board of Directors annually determines the budget to maintain and operate the Consortium during the next fiscal year and then, based upon enrollment data, assesses the member and non-member districts in accordance with the terms of the agreement. An annual budget is adopted for the general fund and may be revised by board approval during the year. During fiscal 2017, the board did not revise its originally approved budget. The above schedule presents a comparison of budgetary data to actual results.

The Consortium prepares its annual budget on a basis (budget basis), which differs from generally accepted accounting principles (GAAP basis). The budget and all transactions are presented in accordance with the Consortium's method (budget basis) in the above schedule to provide meaningful comparison of actual results with budget. There are no reconciling items between GAAP and budget basis in this statement. Intergovernmental revenue and expense is not budgeted by the Consortium because it is actuarially determined annually and does not require actual expenditure by the Consortium.

Actual net change in fund balances above is before credits to member districts in the amount of \$387,624.

Northshore Education Consortium
Required Supplementary Information
June 30, 2017

Schedule of Funding Progress - Other Postemployment Healthcare Benefits

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability	Funded Ratio	Covered Payroll	UAAL as a % of Covered Payroll
7/1/2013	\$0	\$7,619,385	\$7,619,385	0.0%	\$12,625,637	60.3%
7/1/2014	\$0	\$8,254,757	\$8,254,757	0.0%	N/A	N/A
7/1/2015	\$0	\$9,236,079	\$9,236,079	0.0%	N/A	N/A
7/1/2016	\$0	\$12,231,785	\$12,231,785	0.0%	\$13,086,651	93.5%
7/1/2017 (est.)	\$0	\$13,663,655	\$13,663,655	0.0%	\$13,479,251	101.4%
7/1/2018 (est.)	\$0	\$15,188,956	\$15,188,956	0.0%	\$13,883,628	109.4%

See independent auditor's report.

Northshore Education Consortium
Schedule of the Consortium's Proportionate Share of Net Pension Liability
For the Year Ended June 30, 2017

		MTRS	MSERS
Consortium's proportion of the net pension liability	FY2015	0.12008%	0.07287%
	FY2016	0.11008%	0.07311%
Consortium's proportionate share of the net pension liability	FY2015	\$ 24,604,621	\$ 8,295,013
	FY2016	\$ 24,611,520	\$ 10,080,646
Consortium's covered-employee payroll	FY2015	\$ 6,873,348	\$ 3,992,230
	FY2016	\$ 7,032,490	\$ 3,225,780
Consortium's proportionate share of the net pension liability as a percentage of its covered-employee payroll	FY2015	357.97%	207.78%
	FY2016	349.97%	312.50%
Plan fiduciary net position as a percentage of the total pension liability	FY2015	55.38%	67.87%
	FY2016	52.73%	63.48%

Notes to Required Supplementary Information

MTRS is the Massachusetts Teachers' Retirement System

MSERS is the Massachusetts State Employees' Retirement System

Also, see Note G to financial statements

Measurement Date

The amounts presented in this schedule were determined as of June 30, 2016.

Schedule Presentation

This schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

Northshore Education Consortium

Schedule of Pension Contributions

For the Year Ended June 30, 2017

	MTRS	MSERS
Fiscal 2015		
Contractually required contribution	\$ -	\$ 223,347
Contributions in relation to the contractually required contribution	\$ -	\$ 223,347
Contribution deficiency (excess)	<hr/> \$ -	<hr/> \$ -
Consortium's covered-employee payroll	\$ 6,873,348	\$ 3,992,230
Contributions as a percentage of covered-employee payroll	0.00%	5.59%

Fiscal 2016

Contractually required contribution	\$ -	\$ 180,644
Contributions in relation to the contractually required contribution	\$ -	\$ 180,644
Contribution deficiency (excess)	<hr/> \$ -	<hr/> \$ -
Consortium's covered-employee payroll	\$ 7,032,490	\$ 3,225,780
Contributions as a percentage of covered-employee payroll	0.00%	5.60%

Notes to Required Supplementary Information

MTRS is the Massachusetts Teachers' Retirement System

MSERS is the Massachusetts State Employees' Retirement System

Also, see Note G to financial statements

Measurement Date

The amounts presented in this schedule were determined as of June 30, 2016.

Schedule Presentation

This schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

Contributions

The Consortium is required to pay an annual appropriation as established by the Public Employees' Retirement Administration Commission (PERAC) for MSERS. No contribution is required for MTRS. The Commonwealth of Massachusetts as a nonemployer is legally responsible for the entire past service cost related to the Consortium and therefore has a 100% special funding situation.



FRITZ DEGUGLIELMO LLC

**CERTIFIED PUBLIC ACCOUNTANTS
& BUSINESS ADVISORS**

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Directors of
Northshore Education Consortium
Beverly, Massachusetts

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Northshore Education Consortium (a collaborative organized under the Laws of the Commonwealth of Massachusetts), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise Northshore Education Consortium's basic financial statements, and have issued our report thereon dated October 16, 2017.

Internal Control Over Financial Reporting

In planning and performing our audits of the financial statements, we considered Northshore Education Consortium's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Northshore Education Consortium's internal control. Accordingly, we do not express an opinion on the effectiveness of the Northshore Education Consortium's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audits we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Northshore Education Consortium's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Frank D. Siegelman III

Certified Public Accountants

Newburyport, Massachusetts

October 16, 2017

Northshore Education Consortium
Schedule of Prior Year Findings and Responses
June 30, 2017

Finding 2016-1:

Condition- The Consortium was notified by the Massachusetts Department of Elementary and Secondary Education (“DESE”) that agency funds held on behalf of member districts may be a violation of state finance laws.

Criteria- According to DESE, the Consortium may not maintain funds on behalf of a school committee (district) that can then be used to pay special education (or other) expenses of the community. Funds held in a Consortium account must be used to support Consortium programs.

Cause- In fiscal 2017, DESE inquired about funds held on behalf of member districts disclosed in the Consortium’s fiscal 2016 audited financial statements. After receiving additional information from the Consortium, DESE determined that these types of funds may be impermissible under state law.

Potential effect- Violation of state law.

Recommendation- All agency funds held on behalf of member districts should be returned to the member districts as soon as possible. It was noted only three districts had funds held at the Consortium as of June 30, 2016.

Management’s Response:

The Consortium’s board of directors voted in late fiscal 2016 to close out all agency funds and return any remaining funds prior to June 30, 2017. As of June 30, 2017, all agency funds have been closed out.

Current Year Findings:

There were no findings for the year ended June 30, 2017.



NORTHSHERE
EDUCATION
CONSORTIUM

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Francine H. Rosenberg M.Ed.
Executive Director

ACCEPTANCE OF THE BOARD OF DIRECTORS

We, the Board of Directors of the Northshore Education Consortium, have voted to accept the representations of management and the expression of the opinions made by Fritz DeGuglielmo LLC as embodied in the financial statements, supplemental schedules and independent auditor's reports for the year ended June 30, 2017.

We also certify that the representations made by management and the disclosures in the financial statements are accurate and have been correctly and completely disclosed as required by accounting principles generally accepted in the United States of America and under Commonwealth of Massachusetts laws for the year ended June 30, 2017.

Pamela Angelakis
Board Chair

Date